# **Notice of Meeting**



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**Dear Elected Member** 

The next Ordinary meeting of the Shire of Pingelly will be held on 19 September 2018 in the Council Chambers, 17 Queen Street, Pingelly commencing at 2.00pm.

The Pingelly Craft Centre will be providing dinner.

# <u>Schedule</u>

2pm

**Council Meeting** 

Gavin Pollock Chief Executive Officer

# 14 September 2018

# DISCLAIMER

No responsibility whatsoever is implied or accepted by the Shire of Pingelly for any act, omission or statement or intimation occurring during Council or Committee meetings or during formal/informal conversations with staff. The Shire of Pingelly disclaims any liability for any loss whatsoever and howsoever caused arising out of reliance by any person or legal entity on any such act, omission or statement or intimation occurring during Council or Committee meetings or discussions. Any person or legal entity that act or fails to act in reliance upon any statement does so at the person's or legal entity's own risk.

In particular and without derogating in any way from the broad disclaimer above, in any discussion regarding any planning application or application for a licence, any statement or limitation of approval made by a member or officer of the Shire of Pingelly during the course of any meeting is not intended to be and is not taken as notice of approval from the Shire of Pingelly. The Shire of Pingelly warns that anyone who has an application lodged with the Shire of Pingelly must obtain and only should rely on WRITTEN CONFIRMATION of the outcome of the application, and any conditions attaching to the decision made by the Shire of Pingelly in respect of the application.

# AGENDA

# Shire of Pingelly Ordinary Council Meeting 19 September 2018

# **MISSION STATEMENT**

To enhance the quality of life for the people of Pingelly through the provision of leadership, services and infrastructure.

# DISCLAIMER

# INFORMATION FOR PUBLIC ATTENDING COUNCIL MEETINGS

# PLEASE NOTE:

The recommendations contained in this agenda are officers' recommendations only and should not be acted upon until Council has resolved to adopt those recommendations.

The resolutions of Council should be confirmed by perusing the minutes of the Council meeting at which these recommendations were considered.

Members of the public should also note that they act at their own risk if they enact any resolution prior to receiving official written notification of Councils decision.

GAVIN POLLOCK CHIEF EXECUTIVE OFFICER

# **COUNCIL MEETING INFORMATION NOTES**

Your Council generally handles all business at Ordinary or Special Council Meetings.

From time to time Council may form a Committee to examine subjects and then report to Council.

Generally all meetings are open to the public; however, from time to time Council will be required to deal with personal, legal and other sensitive matters. On those occasions Council will generally close that part of the meeting to the public. Every endeavour will be made to do this as the last item of business of the meeting.

Public Question Time. It is a requirement of the Local Government Act 1995 to allow at least fifteen (15) minutes for public question time following the opening and announcements at the beginning of the meeting. Should there be a series of questions the period can be extended at the discretion of the Chairman.

Written notice of each question should be given to the Chief Executive Officer fifteen (15) minutes prior to the commencement of the meeting. A summary of each question and response is included in the Minutes.

When a question is not able to be answered at the Council Meeting a written answer will be provided after the necessary research has been carried out. Council staff will endeavour to provide the answers prior to the next meeting of Council.

Councillors may from time to time have a financial interest in a matter before Council. Councillors must declare an interest and the extent of the interest in the matter on the Agenda. However, the Councillor can request the meeting to declare the matter trivial, insignificant or in common with a significant number of electors or ratepayers. The Councillor must leave the meeting whilst the matter is discussed and cannot vote unless those present agree as above.

Members of staff, who have delegated authority from Council to act on certain matters, may from time to time have a financial interest in a matter on the Agenda. The member of staff must declare that interest and generally the Chairman of the meeting will advise the Officer if he/she is to leave the meeting.

Agendas, including an Information Bulletin, are delivered to Councillors within the requirements of the Local Government Act 1995, i.e. seventy-two (72) hours prior to the advertised commencement of the meeting. Whilst late items are generally not considered there is provision on the Agenda for items of an urgent nature to be considered.

Should an elector wish to have a matter placed on the Agenda the relevant information should be forwarded to the Chief Executive Officer in time to allow the matter to be fully researched by staff. An Agenda item, including a recommendation, will then be submitted to Council for consideration. The Agenda closes the Monday week prior to the Council Meeting (i.e. ten (10) days prior to the meeting).

The Information Bulletin produced as part of the Agenda includes items of interest and information, which does not require a decision of Council.

Agendas for Ordinary Meetings are available in the Shire of Pingelly Office, on the website and the Pingelly Library seventy-two (72) hours prior to the meeting and the public are invited to secure a copy.

Agenda items submitted to Council will include a recommendation for Council consideration. Electors should not interpret and/or act on the recommendations until after they have been considered by Council. Please note the Disclaimer in the Agenda (page 3).

Public Inspection of Unconfirmed Minutes (Reg 13)

A copy of the unconfirmed Minutes of Ordinary and Special Meetings will be available for public inspection from the Shire of Pingelly Office and the Shire of Pingelly website within ten (10) working days after the Meeting.

NOTE:

**Unopposed Business** 

Upon a motion being moved and seconded, the person presiding may ask the meeting if any member opposes it.

If no member signifies opposition to the motion the person presiding may declare the motion in sub clause (1) carried without debate and without taking a vote on it.

A motion carried under sub clause (2) is to be recorded in the minutes as a unanimous decision of the Council or committee.

If a member signifies opposition to a motion the motion is to be dealt with according to this Part.

This clause does not apply to any motion or decision to revoke or change a decision which has been made at a Council or committee meeting.

# **Question Time**

This Policy provides guidance to the Presiding Member (noting the provisions of the Local Government (Administration) Regulation 7).

Question time is for the asking of questions. General comments, issues for debate etc. are to be progressed through the normal procedure for submitting Agenda items for Council's consideration. Tabled correspondence will not be accepted.

Unless the person is known to all other persons in the Chamber, the Questioner is to state their name and address prior to asking the question.

The Questioner is to stand to address the Presiding Member, unless illness or a physical or other disability prevents him/her from doing so. All questions are to be addressed to the Presiding Member.

The question must be immediately put and may be followed by a brief statement related to the question.

The Presiding Member may respond to the question or may nominate a Councillor or an Officer to respond.

Debate between the Questioner or public and a Councillor or Officer is not permitted.

Questions may not be put by Councillors to the Questioner or other members of the public except for the purpose of clarification.

If the Presiding Member determines that a full and complete answer is unable to be given at that time, the question may be taken on notice. In that case, an answer will be given in writing to the Questioner within 7 days and the response tabled at the next Ordinary Council meeting.

A summary of the question and the response only is to be recorded in the minutes of the meeting.

# QUESTION TIME FOR THE PUBLIC

(Please write clearly)	
DATE:	
NAME:	
TELEPHONE :	
ADDRESS:	

QUESTIONS TO THE PRESIDENT:

GENERAL QUESTION / QUESTION RELATED TO THE AGENDA (strike out which is not applicable)

ITEM NO	PAGE NO	QUESTION

PLEASE PASS TO THE CHIEF EXECUTIVE OFFICER FOR REFERRAL TO THE PRESIDENT BY 2.00 PM AT THE MEETING, OR BY 1.45PM ON THE DAY OF THE MEETING AT THE SHIRE OF PINGELLY OFFICE, 17 QUEEN STREET, PINGELLY.

# Public Question Time – Statutory Provisions – Local Government Act 1995

Time is to be allocated for questions to be raised by members of the public and responded to at: every ordinary meeting of a council; and

Such other meetings of councils or committees as may be prescribed.

Procedures and the minimum time to be allocated for the asking of and responding to questions raised by members of the public at council or committee meetings are to be in accordance with regulations.

9A. Question Time for the Public at Certain Meetings – s5.24 (1) (b) Local Government (Administration) Regulations 1996.

Reg 5 For the purpose of section 5.24(1)(b), the meetings at which time is to be allocated for questions to be raised by members of the public and responded to are:

every special meeting of a council; and

every meeting of a committee to which the local government has delegated a power or duty. Minimum Question Time for the Public – s5.24 (2)

Reg 6 (1) The minimum time to be allocated for the asking of and responding to questions raised by members of the public at ordinary meetings of councils and meetings referred to in regulation 5 is fifteen (15) minutes.

(2) Once all the questions raised by members of the public have been asked and responded to at a meeting referred to in sub regulation (1), nothing in these regulations prevents the unused part of the minimum question time period from being used for other matters.

Procedures for Question Time for the Public – s5.24 (2)

Local Government (Administration) Regulations 1996

Reg 7 (1) Procedures for the asking of and responding to questions raised by members of the public at a meeting referred to in regulation 6 (1) are to be determined:

by the person presiding at the meeting; or

in the case where the majority of members of the council or committee present at the meeting disagree with the person presiding, by the majority of members, having regard to the requirements of sub regulations (2) and (3).

The time allocated to the asking and responding to questions raised by members of the public at a meeting referred to in regulation 6(1) is to precede the discussion of any matter that requires a decision to be made by the council or the committee, as the case may be.

Each member of the public who wishes to ask a question at a meeting referred to in regulation 6(1) is to be given an equal and fair opportunity to ask the question and receive a response.

Nothing in sub regulation (3) requires:

A council to answer a question that does not relate to a matter affecting the local government;

A council at a special meeting to answer a question that does not relate to the purpose of the meeting; or

A committee to answer a question that does not relate to a function of the committee.

# SHIRE OF PINGELLY

# **DISCLOSURE OF INTERESTS**

TO THE CHIEF EXECUTIVE OFFICER:

Under the Provisions of Division 6 of Part 5 of the Local Government Act 1995, I hereby disclose a Financial Interest/s in the matter/s listed on this form, which is/are scheduled for consideration at the meeting of Council to be held on:

14 September 2018

(Print Name)

(Signature)

(Date)

NOTE: Members of Council are asked to deliver this completed form to the Chief Executive Officer on the day of the Council Meeting as required by the Act. Where this is not practicable the Disclosure/s may be telephoned to the Council Office on 9887 1066 and/or the form subsequently passed to the Chief Executive Officer prior to the meeting.

ITEM NO	PAGE NO	ТҮРЕ	REASON

# DISCLOSURE OF FINANCIAL INTEREST, PROXIMITY INTEREST AND/OR INTEREST AFFECTING IMPARTIALITY

Chief Executive Officer, Shire of Pingelly

In accordance with Section 5.60-5.65 of the *Local Government Act* and Regulation 34(B) and 34(C) of the *Local Government (Administration) Regulations* and Regulation 11 of the *Local Government (Rules of Conduct) Regulations*, I advise you that I declare a (I appropriate box):

□ financial interest (Section 5.60A)

A person has a financial interest in a matter if it is reasonable to expect that the matter will, if dealt with by the local government, or an employee or committee of the local government or member of the council of the local government, in a particular way, result in a financial gain, loss, benefit or detriment for the person.

**D** proximity interest (Section 5.60B)

A person has a proximity interest in a matter if the matter concerns a proposed —

- (a) change to a planning scheme affecting land that adjoins the person's land;
- (b) change to the zoning or use of land that adjoins the person's land; or
- (c) development (as defined in section 5.63(5)) of land that adjoins the person's land.

□ interest affecting impartiality (Regulation 11). I disclose that I have an association with the applicant. As a consequence, there may be a perception that my impartiality on the matter may be affected. I declare that I will consider this matter on its merits and vote accordingly.

An interest that could, or could reasonably be perceived to, adversely affect the impartiality of the person having the interest and includes an interest arising from kinship, friendship or membership of an association but does not include a financial or proximity interest as referred to in section 5.60.

# SHIRE OF PINGELLY

Agenda for the Ordinary Meeting of Council to be held in the Council Chambers, 17 Queen Street, Pingelly on Wednesday 19 September 2018 – commencing at 2.00pm.

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# 1. DECLARATION OF OPENING / ANNOUNCEMENT OF VISITORS

The Chairman to declare the meeting open.

# 2. ACKNOWLEDGEMENT OF COUNTRY

We acknowledge the Noongar people of this area and recognise their continuing connection to land, waters and community. We pay respect to both the Aboriginal and non-Aboriginal people and past and present.

# 3. ANNOUNCEMENTS BY THE PRESIDING MEMBER

# 3.1 Council Agenda Reports

Please note that all elected members have been provided with the relevant information pertaining to each Officers reports within today's Agenda and the Officer Recommendations are based on Council Policy and or State Acts and Legislation.

# 4. RECORD OF ATTENDANCE / APOLOGIES / APPROVED LEAVE OF ABSENCE

At the Ordinary Council Meeting held on 18 July 2018 the following leave was granted:

# 12457 Moved: Cr Hodges Seconded: Cr Wood

Council Decision:

That Cr McBurney be granted leave from the 1<sup>st</sup> August to the 30<sup>th</sup> September 2018. Carried 7:0

# 5. RESPONSE TO PREVIOUS PUBLIC QUESTIONS TAKEN ON NOTICE

As per correspondence dated 22 August 2018:

# Summary of Question

So what is Council going to do with that if it is not correct?

# Summary of Response

Taking the view that the letter was drafted with the best of intentions in mind, the general emphasis of the letter is correct and should not have been confusing to Pingelly Transport with its thorough knowledge of the road rules as they relate to RAV. It is possible however that Pingelly Transport assumed it may use Shaddick Street for its RAV vehicles. That would not be an accurate assumption, but it would be possible if it could successfully secure the necessary RAV or "last mile" permit to do so. My understanding is that such a permit for Shaddick Street has been sought, but refused by Main Roads WA (noting that these permits are not issued by local governments, meaning the Shire's letter of 15 August 2018 carries no legal entitlement for the recipient). That being the case, any usage of Shaddick Street for RAV vehicles is therefore unauthorised and illegal, and any noticed use can be reported to Main Roads WA. It can then consider if it wishes to prosecute.

# Summary of Question:

If Council did not approve this and sent them a letter saying they can run their business then I would like, when the CEO is available, for an apology as I was humiliated at the last meeting being told that the letter stated this business was not allowed whereas in fact it didn't state that at all.

# Summary of Response:

I have viewed the letter referred to at the Council Meeting (vis. Shire to Moultons of 15 September 2018) and accept that with the benefit of hindsight the letter could have been worded better and included more detail. As you will see in my letter to the Moultons, the word "Council" should ideally have been written as "Shire". Whilst these two words are commonly used to describe a local government within the general public, in my view it is better as officers if we keep the terms separated, so that confusion is eliminated.

# 6. PUBLIC QUESTION TIME

# 7. APPLICATIONS FOR LEAVE OF ABSENCE

# 8. DISCLOSURES OF INTEREST

# 9. CONFIRMATION OF MINUTES OF PREVIOUS MEETINGS

# 9.1 Ordinary Meeting – 15 August 2018

## Statutory Environment:

Section 5.22 of the *Local Government Act* provides that minutes of all meeting to be kept and submitted to the next ordinary meeting of the council or the committee, as the case requires, for confirmation.

# Voting Requirements:

Simple Majority

## Recommendation:

That the Minutes of the Ordinary Meeting of the Council of the Shire of Pingelly held in the Council Chambers on 15 August 2018 be confirmed.

Moved: \_\_\_\_\_ Seconded: \_\_\_\_\_

# 10. PETITIONS / DEPUTATIONS / PRESENTATIONS / SUBMISSIONS

# 11. REPORTS OF COMMITTEES OF COUNCIL

Audit Committee

**Recreation & Cultural Committee** 

**Bushfire Advisory Committee** 

Full Council

Member – Shire President Deputy – Deputy President

Member – Cr Freebairn Deputy – Cr Hotham

Chief Executive Officer Performance Review Committee Member – Shire President Member – Deputy President Member – Cr Hodges

# 12. REPORTS OF COUNCIL DELEGATES ON EXTERNAL COMMITTEES

Central Country Zone of WALGA

Hotham-Dale Regional Road Sub-Group

**Development Assessment Panel** 

Pingelly Tourism Group

Regional Waste Group

Shires of Pingelly and Wandering Joint Local Emergency Management Committee

Aged Care Planning Regional Sub-Group (BBP)

Youth Focus Group

**Pingelly Somerset Alliance** 

Delegate – Shire President Delegate – Deputy President Deputy – Cr Wood

Delegate – Shire President Deputy – Cr McBurney

Delegate – Cr Mulroney Delegate – Cr Freebairn

Deputy – Cr Hodges Deputy – Cr Wood

Delegate – Cr McBurney Deputy – Cr Freebairn

Delegate – Cr Mulroney Deputy – Cr Wood

Delegate – Shire President Deputy – Cr Hodges

Delegate – Shire President Delegate – Cr Hotham Deputy – Cr Freebairn

Delegate – Cr Walton-Hassell Delegate – Cr Hastings Deputy – Cr McBurney

Delegate – Shire President Deputy – Cr McBurney

# 13. REPORTS FROM COUNCILLORS

# Cr William Mulroney (President)

# Meetings attended August:

10<sup>th</sup> Meeting with President and CEO

15<sup>th</sup> Meeting with A/CEO re August Council Meeting

15<sup>th</sup> Corporate Discussion and Council Meeting

16th PAAA Meeting with A/CEO re completion of Units

16<sup>th</sup> Meeting with A/CEO

23rd Meeting with Ratepayer in relation to relocation of a Business

27<sup>th</sup> PRACC Meeting

27<sup>th</sup> Pingelly Somerset Alliance bi-monthly meeting

28<sup>th</sup> Completion of PRACC with A/CEO and Architects

- 28<sup>th</sup> Inspection of PAAA with A/CEO and Architects
- 28th Radio interview with ABC regarding the opening of the PRACC
- 28th Board Meeting of PRACC
- 31<sup>st</sup> Opening of the PRACC

# Meetings attended September:

5<sup>th</sup> Corporate Discussion

11th President and CEO Meeting

11<sup>th</sup> LEMC Meeting Pingelly

12<sup>th</sup> Agenda Briefing

19<sup>th</sup> Corporate Discussion and Council Meeting

# Cr David Freebairn (Deputy President)

Nil

# Cr Evan Hodges

Nil

# Cr Bryan Hotham

Nil

Cr Jackie McBurney

Nil

# Cr Kacey Hastings

Nil

# Cr Michelle Walton-Hassell

Nil

# Cr Peter Wood

Nil

Note: Standing Orders Apply

# 14 OFFICE OF THE CHIEF EXECUTIVE OFFICER

# 14.1 Public Question Time – Procedural Guidelines

File Reference:	ADM0333
Location:	Shire of Pingelly
Applicant:	Director Corporate & Community Services
Author:	Director Corporate & Community Services
Date:	10 September 2018
Disclosure of Interest:	Nil
Attachments:	Draft Shire of Pingelly Public Question Time - Guidelines (Attachment 1 following blue sheet in separate attachments booklet)
Previous Reference:	N/A

# Summary:

Presented to Council for consideration of endorsement of the Draft Shire of Pingelly – Public Question Time Procedural Guidelines to assist in the management and conduct of Public Question at Council and Committee meetings.

# Comment:

A draft Shire of Pingelly - Public Question Time - Procedural Guidelines has been prepared after consideration and discussion at the Corporate Discussion meeting held on 5 September 2018.

# **Consultation:**

Acting Chief Executive Officer Council

# **Statutory Environment:**

The *Local Government Act 1995* states s5.24 Question time for public

- Time is to be allocated for questions to be raised by members of the public and responded to at —
  - (a) every ordinary meeting of a council; and
  - (b) such other meetings of councils or committees as may be prescribed.
- (2) Procedures and the minimum time to be allocated for the asking of and responding to questions raised by members of the public at council or committee meetings are to be in accordance with regulations.

The Local Government (Administration) Regulations 1996 state:

Regulation 5 Question time for public, meetings that require prescribed (Act s. 5.24)

For the purposes of section 5.24(1)(b), the meetings at which time is to be allocated for questions to be raised by members of the public and responded to are —

- (a) every special meeting of a council;
- (b) every meeting of a committee to which the local

government has delegated a power or duty.

Regulation 6. Question time for public, minimum time for (Act s. 5.24(2))

- (1) The minimum time to be allocated for the asking of and responding to questions raised by members of the public at ordinary meetings of councils and meetings referred to in regulation 5 is 15 minutes.
- (2) Once all the questions raised by members of the public have been asked and responded to at a meeting referred to in subregulation (1), nothing in these regulations prevents the unused part of the minimum question time period from being used for other matters.

Regulation 7. Question time for public, procedure for (Act s. 5.24(2))

- Procedures for the asking of and responding to questions raised by members of the public at a meeting referred to in regulation 6(1) are to be determined —

  (a) by the person presiding at the meeting; or
  (b) in the case where the majority of members of the council or committee present at the meeting disagree with the person presiding, by the majority of those members, having regard to the requirements of subregulations (2), (3) and (5).
- (2) The time allocated to the asking of and responding to questions raised by members of the public at a meeting referred to in regulation 6(1) is to precede the discussion of any matter that requires a decision to be made by the council or the committee, as the case may be.
- (3) Each member of the public who wishes to ask a question at a meeting referred to in regulation 6(1) is to be given an equal and fair opportunity to ask the question and receive a response.
- (4) Nothing in subregulation (3) requires —

  (a) a council to answer a question that does not relate to a matter affecting the local government; or
  (b) a council at a special meeting to answer a question that does not relate to the purpose of the meeting; or
  (c) a committee to answer a question that does not relate to a function of the committee.
- (5) If, during the time allocated for questions to be raised by members of the public and responded to, a question relating to a matter in which a relevant person has an interest, as referred to in section 5.60, is directed to the relevant person, the relevant person is to —
  - (a) declare that he or she has an interest in the matter; and
  - (b) allow another person to respond to the question.

Guidance on Public Question Time is also provided by the Department of Local Government, Sport and Cultural Industries in Local Government Operational Guidelines number 3 Managing Public Question Time.

# **Policy Implications:**

There are no direct policy implications arising from this amendment, however this procedural guidelines if adopted by Council it would set out the process and procedure for the operation of Public Question Time at all Public Council and Committee meetings.

# **Financial Implications:**

There are no known financial implications upon either the Council's current budget or long term financial plan.

# **Strategic Implications:**

There are no known significant strategic implications relating to this report.

# Voting Requirements:

Simple Majority.

# **Recommendation:**

That Council adopts and implements the Shire of Pingelly Public Question Time - Procedural Guidelines as presented, commencing 1 October 2018.

Moved: \_\_\_\_\_ Seconded: \_\_\_\_\_

# 14.2 Council Delegates to Committees

File Reference:	ADM0000
Location:	Shire of Pingelly
Applicant:	Shire of Pingelly
Author:	Chief Executive Officer
Date:	9 September 2018
Disclosure of Interest:	Nil
Attachments:	Nil
Previous Reference:	Ordinary Meeting held on 18 July 2018 item 14.3

# Summary:

Council to consider reviewing and appointing members, delegates and deputies to Committees (internal and external).

# **Background:**

Council has the following Committees:

Audit Committee

# Charter:

- To:
- assist the auditor and ensure that audits are conducted successfully and timely;

**Full Council** 

- meet with the auditor at least once a year;
- examine the auditor's report and ensure appropriate action is taken; and
- report on actions taken in respect of any issues raised by the auditor to council.
- Recreation and Cultural Committee **Charter:** 
  - To provide recommendations to the Shire of Pingelly on sport and recreation matters
- Bushfire Advisory Committee

# Charter:

To advise Council on all matters relating to:

- the prevention, controlling and extinguishing of bush fires;
- prosecutions for breaches of the Bush Fire Act;
- the formation and de-formation of bush fire brigades;
- the co-ordination of the efforts and activities of the bush fire brigades; and
- any other matter relating to bush fire control
- Medical and Aged Care Services Committee
   Charter: To investigate health issues relevant to Pingelly
- Chief Executive Officer Performance Review Committee
- Charter: To complete the Annual Performance Review of the Chief Executive Officer

Shire of Pingelly – Ordinary Meeting of Council Agenda – 19 September 2018

# Current committees and their members/delegates are detailed below:

•	Audit Committee	Full Council
•	Recreation & Cultural Committee	Member – Shire President Member – Deputy President
•	Bushfire Advisory Committee	Member – Cr Freebairn Deputy – Cr Hotham
•	Chief Executive Officer Performance Review Committee	Member – Shire President Member – Deputy President Member – Cr Hodges

Council has previously appointed delegates to the following external committees:

•	Central Country Zone of WALGA	Delegate – Shire President Delegate – Deputy President Deputy – Cr Wood
•	Hotham-Dale Regional Road Sub-Group	Delegate – Shire President Deputy – Cr McBurney
•	Development Assessment Panel	Delegate – Cr Mulroney Delegate – Cr Freebairn
		Deputy – Cr Hodges Deputy – Cr Wood
•	Pingelly Tourism Group	Delegate – Cr McBurney Deputy – Cr Freebairn
•	Regional Waste Group	Delegate – Shire President Deputy – Cr Wood
•	Shires of Pingelly and Wandering Joint Local Emergency Management Committee	Delegate – Shire President Deputy – Cr Hodges
•	Aged Care Planning Regional Sub-Group (BBP)	Delegate – Shire President Delegate – Cr Hotham Deputy – Cr Freebairn
•	Youth Focus Group	Delegate – Cr Walton-Hassell Delegate – Cr Hastings Deputy – Cr McBurney
٠	Pingelly Somerset Alliance	Delegate – Shire President Deputy – Cr McBurney

# Comment:

At the Corporate Discussion meeting held on 15 August 2018 Council requested to the Acting Chief Executive Officer that an agenda item be prepared to appoint Council delegates to the Pingelly Early Years Network and the Pingelly Wellbeing Group.

# **Consultation:**

Acting Chief Executive Officer and Councillors.

# Statutory Environment:

Section 5.8 of the *Local Government Act* (Establishment of committees) provides that a local government may establish\* committees of three or more persons to assist the council and to exercise the powers and discharge the duties of the local government that can be delegated to committees.

\*Absolute majority required.

Section 5.9 (Types of committees) provides that:

- (1) In this section other person means a person who is not a council member or an employee.
- (2) A committee is to comprise -----
  - (a) council members only;
  - (b) council members and employees;
  - (c) council members, employees and other persons;
  - (d) council members and other persons;
  - (e) employees and other persons; or
  - (f) other persons only.

Section 5.10 (Appointment of committee members) provides that:

(1) A committee is to have as its members —

- (a) persons appointed\* by the local government to be members of the committee (other than those referred to in paragraph (b)); and
- (b) persons who are appointed to be members of the committee under subsection (4) or (5).
  - \*Absolute majority required.
- (2) At any given time each council member is entitled to be a member of at least one committee referred to in section 5.9(2)(a) or (b) and if a council member nominates himself or herself to be a member of such a committee or committees, the local government is to include that council member in the persons appointed under subsection (1)(a) to at least one of those committees as the local government decides.
- (3) Section 52 of the *Interpretation Act* 1984 applies to appointments of committee members other than those appointed under subsection (4) or (5) but any power exercised under section 52(1) of that Act can only be exercised on the decision of an absolute majority of the local government.
- (4) If at a meeting of the council a local government is to make an appointment to a committee that has or could have a council member as a member and the mayor or president informs the local government of his or her wish to be a member of the committee, the local government is to appoint the mayor or president to be a member of the committee.
- (5) If at a meeting of the council a local government is to make an appointment to a committee that has or will have an employee as a member and the CEO informs the local government of his or her wish
  - (a) to be a member of the committee; or
  - (b) that a representative of the CEO be a member of the committee,

the local government is to appoint the CEO or the CEO's representative, as the case may be, to be a member of the committee.

Section 5.11A (Deputy committee members) provides:

- (1) The local government may appoint a person to be a deputy of a member of a committee and may terminate such an appointment\* at any time.
   \*Absolute majority required.
- (2) A person who is appointed as a deputy of a member of a committee is to be
  - (a) if the member of the committee is a council member a council member; or
  - (b) if the member of the committee is an employee an employee; or
  - (c) if the member of the committee is not a council member or an employee a person who is not a council member or an employee; or
  - (d) if the member of the committee is a person appointed under section 5.10(5) a person nominated by the CEO.
- (3) A deputy of a member of a committee may perform the functions of the member when the member is unable to do so by reason of illness, absence or other cause.
- (4) A deputy of a member of a committee, while acting as a member, has all the functions of and all the protection given to a member.

Section 5.11 (Tenure of committee membership)

- (1) Where a person is appointed as a member of a committee under section 5.10(4) or (5), the person's membership of the committee continues until
  - (a) the person no longer holds the office by virtue of which the person became a member, or is no longer the CEO, or the CEO's representative, as the case may be;
  - (b) the person resigns from membership of the committee;
  - (c) the committee is disbanded; or

(d) the next ordinary elections day,

whichever happens first.

- (2) Where a person is appointed as a member of a committee other than under section 5.10(4) or (5), the person's membership of the committee continues until
  - (a) the term of the person's appointment as a committee member expires;
  - (b) the local government removes the person from the office of committee member or the office of committee member otherwise becomes vacant;
  - (c) the committee is disbanded; or
  - (d) the next ordinary elections day,
  - whichever happens first.

Section 5.12 (Election of presiding members and deputies)

- (1) The members of a committee are to elect a presiding member from amongst themselves in accordance with Schedule 2.3, Division 1 as if the references in that Schedule
  - (a) to "office" were references to "office of presiding member";
  - (b) to "council" were references to "committee"; and
  - (c) to "councillors" were references to "committee members".
- (2) The members of a committee may elect a deputy presiding member from amongst themselves but any such election is to be in accordance with Schedule 2.3, Division 2 as if the references in that Schedule
  - (a) to "office" were references to "office of deputy presiding member";
  - (b) to "council" were references to "committee";
  - (c) to "councillors" were references to "committee members"; and
  - (d) to "mayor or president" were references to "presiding member".

Section 5.15 (Reduction of quorum) provides that the local government may reduce\* the number of offices of committee member required for a quorum at a committee meeting specified by the local government if there would not otherwise be a quorum for the meeting.

• \*Absolute majority required.

Section 5.16 (Delegation of some powers and duties to certain committees) provides that:

- (1) Under and subject to section 5.17, a local government may delegate\* to a committee any of its powers and duties other than this power of delegation.
- \*Absolute majority required.
- (2) A delegation under this section is to be in writing and may be general or as otherwise provided in the instrument of delegation.
- (3) Without limiting the application of sections 58 and 59 of the Interpretation Act 1984
  - (a) a delegation made under this section has effect for the period of time specified in the delegation or if no period has been specified, indefinitely; and
  - (b) any decision to amend or revoke a delegation under this section is to be by an absolute majority.
- (4) Nothing in this section is to be read as preventing a local government from performing any of its functions by acting through another person.

Section 5.17 (Limits on delegation of powers and duties to certain committees)

- (1) A local government can delegate
  - (a) to a committee comprising council members only, any of the council's powers or duties under this Act except
    - (i) any power or duty that requires a decision of an absolute majority or a 75% majority of the local government; and
    - (ii) any other power or duty that is prescribed;
  - (b) to a committee comprising council members and employees, any of the local government's powers or duties that can be delegated to the CEO under Division 4; and
  - (c) to a committee referred to in section 5.9(2)(c), (d) or (e), any of the local government's powers or duties that are necessary or convenient for the proper management of
    - (i) the local government's property; or
    - (ii) an event in which the local government is involved.
- (2) A local government cannot delegate any of its powers or duties to a committee referred to in section 5.9(2)(f).

Section 5.19 (Quorum for meetings) provides that the quorum for a meeting of a council or committee is at least 50% of the number of offices (whether vacant or not) of member of the council or the committee.

Section 7.1A (Audit committee) provides that:

- (1) A local government is to establish an audit committee of 3 or more persons to exercise the powers and discharge the duties conferred on it.
- (2) The members of the audit committee of a local government are to be appointed \* by the local government and at least 3 of the members, and the majority of the members are to be council members.
- \*Absolute majority required.
- (3) A CEO is not to be a member of an audit committee and may not nominate a person to be a member of an audit committee of have a person to represent him or her as a member of an audit committee.
- (4) An employee is not to be a member of an audit committee.

# Section 67 of the Bush Fires Act provides that:

(1) A local government may at any time appoint such persons as it thinks fit as a bush fire advisory committee for the purpose of advising the local government regarding all matters relating to the preventing, controlling and extinguishing of bush fires, the planning of the layout of fire-breaks in the district, prosecutions for breaches of this Act, the formation of bush fire brigades and the grouping thereof under group brigade officers, the ensuring of co-operation and co-ordination of bush fire brigades in their efforts and activities, and any other matter relating to bush fire control whether of the same kind, as, or a different kind from, those specified in this subsection.

- (2) A committee appointed under this section shall include a member of the council of the local government nominated by it for that purpose as a member of the committee, and the committee shall elect one of their number to be chairman thereof.
- (3) In respect to a committee so appointed, the local government shall fix the quorum for the transaction of business at meetings of the committee and may
  - (a) make rules for the guidance of the committee;
  - (b) accept the resignation in writing of, or remove, any member of the committee; and
  - (c) where for any reason a vacancy occurs in the office of a member of the committee, appoint a person to fill that vacancy.
- (4) A committee appointed under this section
  - (a) may from time to time meet and adjourn as the committee thinks fit;
  - (b) shall not transact business at a meeting unless the quorum fixed by the local government is present;
  - (c) is answerable to the local government and shall, as and when required by the local government, report fully on its activities.

Section 5.8 of the *Local Government Act 1995* and section 38 of the *Emergency Management Act 2005*, establishes the Shires of Pingelly and Wandering Joint Local Emergency Management Committee;

1. In accordance with provisions of Section 5.9 of the *Local Government Act* 1995 resolves that the Local Emergency Management Committees are to comprise of Councillors, Staff and Other Persons;

**Policy Implications:** 

Nil

Financial Implications: Nil

Strategic Implications: N/A

# **Risk Implications:**

Risk	Low (1)
Risk Likelihood (based on history and with	Low (1)
existing controls)	
Risk Impact / Consequence	Low (1)
Risk Rating (Prior to Treatment or Control)	Low (1)
Principal Risk Theme	Low (1)
Risk Action Plan (Controls or Treatment	Low (1)
Proposed)	

Risk Matrix						
Consequence		Insignificant	Minor	Moderate	Major	Catastrophic
Likelihood		1	2	3	4	5
Almost Certain	5	Medium (5)	High (10)	High (15)	Extreme (20)	Extreme (25)
Likely	4	Low (4)	Medium (8)	High (12)	High (16)	Extreme (20)
Possible	3	Low (3)	Medium (6)	Medium (9)	High (12)	High (15)
Unlikely	2	Low (2)	Low (4)	Medium (6)	Medium (8)	High (10)
Rare	1	Low (1)	Low (2)	Low (3)	Low (4)	Medium (5)

A risk is often specified in terms of an event or circumstance and the consequences that may flow from it. An effect may be positive, negative or a deviation from the expected and may be related to the following objectives; occupational health and safety, financial, service interruption, compliance, reputation and environment. A risk matrix has been prepared and a risk rating of 1 has been determined for this item.

Any items with a risk rating over 10 (considered to be high or extreme risk) will be added to the Risk Register, and any item with a risk rating over 17 will require a specific risk treatment plan to be developed.

# Voting Requirements:

Absolute Majority

# **Recommendation 1:**

That Council discuss appointing Council Delegates to the following External **Committees:** 

- Pingelly Early Years Network Delegate -•
- Pingelly Community Wellbeing Group • Delegate -

Moved: \_\_\_\_\_ Seconded: \_\_\_\_\_

**Recommendation 2:** 

That Council endorse the following Elected Members of Council to be the Council Delegates to External Committees.

- **Pingelly Early Years Network** Delegate -• Delegate -
- **Pingelly Community Wellbeing Group** •

Moved: \_\_\_\_\_ Seconded: \_\_\_\_\_

# 15. DIRECTORATE OF CORPORATE AND COMMUNITY SERVICES

# 15.1 Monthly Statement of Financial Activity - July 2018

File Reference:	ADM0075
Location:	N/A
Applicant:	Director Corporate & Community Services
Author:	Director Corporate & Community Services
Date:	21 August 2018
Disclosure of Interest:	Nil
Attachments:	Monthly Statements of Financial Activity for the period 1 July 2018 to 31 July 2018
	(Attachment 2 following green sheet in separate attachments booklet)
Previous Reference:	N/A

## Summary:

In Accordance with the *Local Government Act 1995* Section 5.25 (1) and *Local Government (Financial Management) Regulations 1996*, Monthly Financial Statements are required to be presented to Council, in order to ensure that income and expenditure is in keeping with budget forecasts.

The Monthly Statements of Financial Activity for the month of July 2018 is attached for Council consideration and adoption.

# Background:

In order to prepare the monthly statements, the following reconciliations have been completed and verified:

- Reconciliation of assets, payroll and taxation services;
- Reconciliation of all shire's bank accounts, including term deposits;
- Reconciliation of Rates, including outstanding debtors;
- Reconciliation of Sundry Creditors and Debtors;

# **Consultation:**

Chief Executive Officer.

# **Statutory Environment:**

Local Government Act 1995; Local Government (Financial Management) Regulations 1996 Section 34: Financial Reports to be Prepared

(1) A local government is to prepare each month a statement of financial activity reporting on the sources and applications of funds, as set out in the annual budget under regulation 22(1)(d), for that month in the following detail -

(a) Annual budget estimates, taking into account any expenditure incurred for an additional purpose under section 6.8(1) (b) or (c);

(b) Budget estimates to the end of the month to which the statement relates;

(c) Actual amounts of expenditure, revenue and income to the end of the month to which the statement relates;

(d) Material variances between the comparable amounts referred to in paragraphs (b) and (c); and

(e) The net current assets at the end of the month to which the statement relates.

(2) Each statement of financial activity is to be accompanied by documents containing -

(a) An explanation of the composition of the net current assets of the month to which the statement relates, less committed assets and restricted assets;

(b) An explanation of each of the material variances referred to in sub regulation (1) (d); and

(c) Such other supporting information as is considered relevant by the local government.

(3) The information in a statement of financial activity may be shown -

- (a) According to nature and type classification;
- (b) By program; or
- (c) By business unit.

(4) A statement of financial activity, and the accompanying documents referred to in sub regulation (2), is to be -

(a) Presented to the council -

(i) At the next ordinary meeting of the council following the end of the month to which the statement relates; or

(ii) if the statement is not prepared in time to present it to the meeting referred to in subparagraph (i), to the next ordinary meeting of the council after that meeting; and

(b) Recorded in the minutes of the meeting at which it is presented.

(5) Each financial year, a local government is to adopt a percentage or value, calculated in accordance with AAS 5, to be used in statements of financial activity for reporting material variances.

# **Policy Implications:**

There are no policy implications.

# **Financial Implications:**

There are no significant trends or issues to be reported. The report and officer recommendation is consistent with Council's adopted Budget 2018/2019.

# Strategic Implications:

There are no known significant strategic implications.

# **Risk Implications:**

Risk	Low (2)
Risk Likelihood (based on history and with	Low (2)
existing controls)	
Risk Impact / Consequence	Low (2)
Risk Rating (Prior to Treatment or Control)	Low (2)
Principal Risk Theme	Low (2)
Risk Action Plan (Controls or Treatment	Low (2)
Proposed)	

#### **Risk Matrix** Insignificant Moderate Consequence Minor Major Catastrophic Likelihood 2 4 5 1 3 Almost Certain 5 Medium (5) High (10) High (15) Extreme (20) Extreme (25) Low (4) Medium (8) High (12) High (16) Extreme (20) Likely 4 3 Possible Low (3) Medium (6) Medium (9) High (12) High (15) Unlikely 2 Low (2) Low (4) Medium (6) Medium (8) High(10)Low (4) Medium (5) Rare 1 Low (1) Low (2) Low (3)

A risk is often specified in terms of an event or circumstance and the consequences that may flow from it. An effect may be positive, negative or a deviation from the expected and may be related to the following objectives; occupational health and safety, financial, service interruption, compliance, reputation and environment. A risk matrix has been prepared and a risk rating of 1 has been determined for this item. Any items with a risk rating over 10 (considered to be high or extreme risk) will be added to the Risk Register, and any item with a risk rating over 17 will require a specific risk treatment plan to be developed.

# Voting Requirements:

Simple Majority.

# **Recommendation:**

That with respect to the Monthly Statements of Financial Activity for the month ending 31 July 2018 be accepted and material variances be noted.

Moved: \_\_\_\_\_ Seconded: \_\_\_\_\_

# 15.2 Monthly Statement of Financial Activity – August 2018

File Reference:	ADM0075
Location:	N/A
Applicant:	Director Corporate & Community Services
Author:	Director Corporate & Community Services
Date:	11 September 2018
Disclosure of Interest:	Nil
Attachments:	Monthly Statements of Financial Activity for the period 1 July
	2018 to 31 August 2018
	(Attachment 3 following orange sheet in separate attachments
	booklet)
Previous Reference:	N/A

# Summary:

In Accordance with the *Local Government Act 1995* Section 5.25 (1) and *Local Government (Financial Management) Regulations 1996*, Monthly Financial Statements are required to be presented to Council, in order to ensure that income and expenditure is in keeping with budget forecasts.

The Monthly Statements of Financial Activity for the month of August 2018 is attached for Council consideration and adoption.

# Background:

In order to prepare the monthly statements, the following reconciliations have been completed and verified:

- Reconciliation of assets, payroll and taxation services;
- Reconciliation of all shire's bank accounts, including term deposits;
- Reconciliation of Rates, including outstanding debtors;
- Reconciliation of Sundry Creditors and Debtors;

# Consultation:

Chief Executive Officer.

# Statutory Environment:

Local Government Act 1995;

Local Government (Financial Management) Regulations 1996

Section 34: Financial Reports to be Prepared

(1) A local government is to prepare each month a statement of financial activity reporting on the sources and applications of funds, as set out in the annual budget under regulation 22(1)(d), for that month in the following detail -

(a) Annual budget estimates, taking into account any expenditure incurred for an additional purpose under section 6.8(1) (b) or (c);

(b) Budget estimates to the end of the month to which the statement relates;

(c) Actual amounts of expenditure, revenue and income to the end of the month to which the statement relates;

(d) Material variances between the comparable amounts referred to in paragraphs (b) and (c); and

(e) The net current assets at the end of the month to which the statement relates.

(2) Each statement of financial activity is to be accompanied by documents containing -

(a) An explanation of the composition of the net current assets of the month to which the statement relates. less committed assets and restricted assets:

(b) An explanation of each of the material variances referred to in sub regulation (1) (d); and

(c) Such other supporting information as is considered relevant by the local government.

(3) The information in a statement of financial activity may be shown -

(a) According to nature and type classification;

- (b) By program; or
- (c) By business unit.

(4) A statement of financial activity, and the accompanying documents referred to in sub regulation (2), is to be -

(a) Presented to the council -

(i) At the next ordinary meeting of the council following the end of the month to which the statement relates; or

(ii) if the statement is not prepared in time to present it to the meeting referred to in subparagraph (i), to the next ordinary meeting of the council after that meeting; and

(b) Recorded in the minutes of the meeting at which it is presented.

(5) Each financial year, a local government is to adopt a percentage or value, calculated in accordance with AAS 5, to be used in statements of financial activity for reporting material variances.

# **Policy Implications:**

There are no policy implications.

# **Financial Implications:**

There are no significant trends or issues to be reported. The report and officer recommendation is consistent with Council's adopted Budget 2018/2019.

# Strategic Implications:

There are no known significant strategic implications.

# **Risk Implications:**

Risk	Low (2)
Risk Likelihood (based on history and with	Low (2)
existing controls)	
Risk Impact / Consequence	Low (2)
Risk Rating (Prior to Treatment or Control)	Low (2)
Principal Risk Theme	Low (2)
Risk Action Plan (Controls or Treatment	Low (2)
Proposed)	

#### Insignificant Moderate Consequence Minor Major Catastrophic Likelihood 2 4 5 1 3 Almost Certain 5 Medium (5) High (10) High (15) Extreme (20) Extreme (25) Low (4) Medium (8) High (12) High (16) Extreme (20) Likely 4 3 Possible Low (3) Medium (6) Medium (9) High (12) High (15) Unlikely 2 Low (2) Low (4) Medium (6) Medium (8) High(10)Low (4) Medium (5) Rare 1 Low (1) Low (2) Low (3)

# **Risk Matrix**

A risk is often specified in terms of an event or circumstance and the consequences that may flow from it. An effect may be positive, negative or a deviation from the expected and may be related to the following objectives; occupational health and safety, financial, service interruption, compliance, reputation and environment. A risk matrix has been prepared and a risk rating of 1 has been determined for this item. Any items with a risk rating over 10 (considered to be high or extreme risk) will be added to the Risk Register, and any item with a risk rating over 17 will require a specific risk treatment plan to be developed.

# Voting Requirements:

Simple Majority.

# **Recommendation:**

That with respect to the Monthly Statements of Financial Activity for the month ending 31 August 2018 be accepted and material variances be noted.

Moved: \_\_\_\_\_ Seconded: \_\_\_\_\_

# 15.3 Accounts Paid by Authority – August 2018

File Reference:	ADM0066
Location:	Shire of Pingelly
Applicant:	Director Corporate & Community Services
Author:	Senior Finance Officer
Date:	21 August 2018
Disclosure of Interest:	Nil
Attachments:	List of Accounts
	(Attachment 4 following red sheet in separate attachments
Draviaua Deference	booklet)
Previous Reference:	N/A

# Summary:

Council endorsement is required for accounts made by authority for the month of August 2018.

# Comment:

Unless otherwise identified, all payments have been made in accordance with Council's 2018/19 Budget.

## Consultation:

Nil

# Statutory Environment:

Regulation 12 of the Local Government (Financial Management) Regulations provides that:

- (1) A payment may only be made from the municipal fund or the trust fund
  - (a) if the local government has delegated to the CEO the exercise of its power to make payments from those funds by the CEO; or
  - (b) otherwise, if the payment is authorised in advance by a resolution of the council.

(2) The council must not authorise a payment from those funds until a list prepared under regulation 13(2) containing details of the accounts to be paid has been presented to the council.

Regulation 13 of the *Local Government (Financial Management) Regulations* provides that: (1) If the local government has delegated to the CEO the exercise of its power to make payments from the municipal fund or the trust fund, a list of accounts paid by the CEO is to be prepared each month showing for each account paid since the last such list was prepared —

- (a) the payee's name;
- (b) the amount of the payment;
- (c) the date of the payment; and
- (d) sufficient information to identify the transaction.
- (2) A list of accounts for approval to be paid is to be prepared each month showing
  - (a) for each account which requires council authorisation in that month
    - (i) the payee's name;
    - (ii) the amount of the payment; and
    - (iii) sufficient information to identify the transaction; and
  - (b) the date of the meeting of the Council to which the list is to be presented.
- (3) A list prepared under sub regulation (1) or (2) is to be
  - (a) presented to the Council at the next ordinary meeting of the council after the list is prepared; and
  - (b) recorded in the minutes of that meeting.

# **Policy Implications:**

There are no policy implications arising from this amendment.

# **Financial Implications:**

There are no known financial implications upon either the Council's current budget or long term financial plan.

# Strategic Implications:

There are no known significant strategic implications relating to the report.

# Voting Requirements:

Simple Majority.

# **Recommendation:**

# That Council endorse:

# 1. the Accounts for Payments for August 2018 as presented:

\$765,390.62
\$50,051.58
\$42,452.70
\$180.00
\$21,372.66
\$5,554.19

GRAND TOTAL \$885,001.75	L \$885,001.75	GRAND TOTAL
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Notification	Explanation
Nil	

2. that the Chief Executive Officer and Acting Chief Executive Officer are authorised to approve variations for the Pingelly Recreation and Cultural Centre (PRACC) and Pingelly Age Appropriate Accommodation (PAAA) tender projects (within budget limitations) and note the following variations were approved during the above period:

Variation #54 – Authorised by Acting Chief Executive Officer – Decking - \$46,290 excl gst.

Moved:		Seconded:	
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# 16. DIRECTORATE OF TECHNICAL SERVICES

# 16.1 Proposed Workers' Accommodation – 34 Pitt Street, Pingelly

File Reference:	A5430
Location:	Lot 204 (34) Pitt Street, Pingelly
Applicant:	R & T Cristinelli
Author:	Planning Consultant
Date:	10 September 2018
Disclosure of Interest:	Nil
Attachments:	1 – Site Plan
	2 – Application
	3 - Public Notice Advertisement
	4 – Confidential Schedule of Submissions
	(in separate Confidential Items attachment)
	(Attachment 5 following purple sheet in separate attachments booklet)

# Previous Reference: Nil

## Summary:

A development application has been received by the Shire of Pingelly to install workers accommodation at Lot 204 (34) Pitt Street, Pingelly.

The property is zoned Mixed Use and the proposed workers' accommodation is a 'use not listed' in the zone.

Neighbouring property owners were invited to make submissions on the application and eight (8) submissions have been received objecting to the proposal. The issues raised in the objections have been considered in the assessment of the application.

The application is being recommended for refusal for the reasons outlined at the end of this Report.

## Background:

Lot 204 (34) Pitt Street, Pingelly has an area of 1,821m<sup>2</sup> and currently contains a single dwelling. The property has access from both Pitt Street and Shaddick Street.

The development application proposes to install two transportable buildings containing four bedrooms with ensuites, which is eight (8) bedrooms in total. The rooms are proposed for used as workers' accommodation for shearing teams and will be located behind the existing dwelling that will be used for communal purposes. The buildings will be connected with a large outdoor timber deck. Six (6) parking spaces are proposed on site in conjunction with the development.

# Comment:

The assessment of this application indicates that the proposed development is inconsistent with the provisions of the Scheme due to the intensity and location of the development proposed in a predominantly residential area that is likely to result in unacceptable impacts on the locality that cannot be reasonably managed by conditions and would result in an unacceptable level of compliance responsible and risk for the Shire.

## Consultation:

## **Statutory**

The application was notified in accordance with clause 64 of the *Planning and Development* (*Local Planning Schemes*) *Regulations 2015* (also known as the Deemed Provisions), including notification to neighbouring landowners.

Eight (8) submissions were received objecting to the proposal and zero (0) submissions received supporting the proposal. Refer to the Schedule of Submissions attached to this Report for details of the submissions.

# Internal

The Shire's Environmental Health and Building Surveying Officer has been consulted during the assessment of this process who has raised concerns regarding the potential impacts, including noise emissions.

# Statutory Environment:

Shire of Pingelly's Local Planning Scheme No.3 (LPS3)

The subject property is zoned Mixed Business under the provisions of LPS3 and the objectives of the zone are to:

- "To provide for a range of commercial activities including showrooms and other forms of bulk retailing/display in strategically located areas.
- To ensure an orderly transition from and compatibility with existing residential uses."

The proposed development is best defined as "workforce accommodation" as defined in Schedule 1 of the *Planning and Development (Local Planning Schemes) Regulations 2015* (also known as the Model Provisions), which means:

"premises, which may include modular or relocatable buildings, used —

- (a) primarily for the accommodation of workers engaged in construction, resource, agricultural or other industries on a temporary basis; and
- (b) for any associated catering, sporting and recreation facilities for the occupants and authorised visitors."

"Workforce accommodation" is not listed in the Zoning Table, and accordingly, clause 4.4.2 of LPS3 states:

"If a person proposes to carry out on land any use that is not specifically mentioned in the Zoning Table and cannot reasonably be determined as falling within the type, class or genus of activity of any other use category the local government may –

- (a) determine that the use is consistent with the objectives of the particular zone and is therefore permitted;
- (b) determine that the use may be consistent with the objectives of the particular zone and thereafter follow the advertising procedures of clause 9.4 in considering an application for planning approval; or
- (c) determine that the use is not consistent with the objectives of the particular zone and is therefore not permitted."

To progress the application and to enable consultation, it is usual planning practice, if appropriate, to determine that the use may be consistent with the objectives of the zone, in the initial stages of the assessment of a development application. It is worth noting that adopting this stance does not affect the final outcome of the application, which shows that the proposal is considered to be inconsistent with the objectives of the zone.

The applicable clauses of the Scheme, including the 'deemed provisions' has been carried out as follows:

Section	Criteria	LPP / Scheme Provision	Proposed by Development	Criteria Met / Condition Required
4.4.2, LPS3	Use not listed	Permissibility to be determined if the use is, may be, or is not consistent with the zone objectives.	Workforce accommodation not listed in Zoning Table.	Zone objectives are to provide for a range of commercial activities; and to ensure an orderly transition from and compatibility with existing residential uses. Assessment indicates use may not be compatible.
5.1.1, LPS3	Compliance with development standards.	Development to comply with the Scheme.	Workers' accommodation	Refer to assessment below.
Table 2	Development table – general	Boundary setbacks: 11m front; 7.5 rear; 5m side; 0.75 plot ratio; 1/15m <sup>2</sup> parking; 15% landscaping.	Min.3.6m side; 7.4m rear; 0.16 plot ratio; 6 bays; landscaping not proposed.	Development complies, except rear variation of 0.1m; 13 parking bays required = 8 space shortfall. Refer to car parking and landscaping provisions.
5.5, LPS3	Variation to development standards	Local government may approve development despite non- compliances.	As above. Variations to rear setback; car parking bays; and landscaping.	Variation to rear setback considered acceptable. However, the variation to the car parking is not supported. Provision of landscaping can be conditioned.
5.10.1, LPS3	Amenity – relocated second-hand buildings	May permit if the building is in a satisfactory condition and design will not impact amenity; and complies with LPP.	Second-hand mine site type dongas. Refer to photographs.	The proposed buildings are not consistent with the surrounding single dwellings in the area. LPP requires painting and verandahs to improve appearance. However in this case, due to the intensity of the development proposed, will not alter appearance sufficiently to be consistent with the surrounding residential development.
5.11, LPS3	Landscaping	To be provided as per Table 2.	No details provided.	Landscaping will improve appearance of buildings. Can be conditioned.
5.12, LPS3	Car Parking	Comply with Table 2.	6 spaces indicated on site plan.	A minimum of 13 car parking spaces are required. Variation is significant and is not supported.

Section	Criteria	LPP / Scheme	Proposed by	Criteria Met /
		Provision	Development	Condition Required
5.13, LPS3	Traffic Management	May limit traffic entrances to one.	One entrance indicated on plans on Pitt Street.	Complies.
5.18.1, LPS3	Mixed use zone – comply with Table 2.	Refer above.	Refer above.	Variations proposed. Refer above.
5.18.3, LPS3	Mixed use zone – R- Codes.	Residential component to comply with R25.	Workers' accommodation proposed solely.	Not applicable. No new residential development is proposed.
5.18.4, LPS3	Mixed use zone – predominant established use	Not support commercial uses if predominant established use is residential unless the impacts can be buffered.	Commercial use proposed for temporary accommodation of shearers.	Predominant use in locality is residential with the exception of Pingelly Transport Depot, which is located approximately 90 metres north west of the site. Proposal does not comply.
67(a), Regs	Matters for consideration	The aims and provisions of this Scheme.	Workers' accommodation	Applicable aim of LPS3 is: "To provide the opportunities to improve the economic base for the Scheme Area through the mixing of compatible uses as recognised in the zoning and development tables." Proposal may not be compatible.
67(b), Regs	Matters for consideration	Requirements of orderly and proper planning; any proposed local planning scheme.	Workers' accommodation	Refer to assessment. Proper and orderly planning includes developments to be compatible with manageable impacts. Does not comply.
67(g), Regs	Matters for consideration	Provisions of any local planning policy. Relocated Second-Hand Dwellings.	Two second hand relocated buildings.	Refer to comments above for clause 5.10.1 of the Scheme.
67(i), Regs	Matters for consideration	Any scheme review report.	Use not listed in Mixed Use zone.	Consolidated Scheme Report (2015). Not support commercial development unless impacts can be buffered. Does not comply.

Section	Criteria	LPP / Scheme Provision	Proposed by Development	Criteria Met /
67(m)	Matters for		Shearers'	Condition Required Submitters all raise
67(m), Regs	consideration	Compatibility of the development.	accommodation	concerns regarding compatibility resulting from use, including noise and intensity of development. The intensity of the development is considered incompatible with the predominant residential use of the area.
67(n), Regs	Matters for consideration	Impacts on amenity of locality, including social impacts and character.	Shearers' accommodation	Significant potential for social impacts to arise affecting locality could result from proposal use. Buildings and intensity of use are considered out of character with existing residential dwellings. Proposal may not be consistent.
67(p), Regs	Matters for consideration	Adequate provision of landscaping.	No details provided.	Provision of landscaping can be conditioned.
67(q), Regs	Matters for consideration	Suitability of land, any risks, ie. Bushfire.	No details provided.	Property is identified on the DFES bushfire prone mapping. Bushfire report should have been submitted with application. If approved must be provided prior to commencement of any works.
67(s), Regs	Matters for consideration	Adequacy of access and manoeuvring of vehicles.	Existing access from Pitt Street. 6 parking spaces identified on site plan.	Refer to earlier comments. 6 spaces proposed are inadequate. Variation not supported. 13 spaces are required to satisfy scheme provisions. Does not comply.
67(t), Regs	Matters for consideration	Traffic generation and impacts.	8 unrelated persons to occupy buildings.	Traffic generated will be higher than that expected from a medium density residential development, which could impact locality.

Section	Criteria	LPP / Scheme Provision	Proposed by Development	Criteria Met / Condition Required
67(u), Regs	Matters for consideration	Availability and access to services, including disabled access and waste management.	No details provided.	Building codes will require disabled access. Sufficient space on site for waste storage.
67(v), Regs	Matters for consideration	Potential loss or benefit of community service.	Temporary shearers' accommodation.	Provision of appropriately located short term accommodation for visiting workers may be beneficial for the community.
67(x), Regs	Matters for consideration	Impact on the community as a whole not an individual.	Temporary shearers' accommodation.	Impacts on the locality are considered unacceptable as indicated in this Report.
67(y), Regs	Matters for consideration	Submissions received on the application.	Use not listed – workforce accommodation.	8 submissions received objecting to the proposal.
67(zb), Regs	Matters for consideration	Any other matter.	Existing dwelling is notated on the plans for kitchen, living, dining.	No information has been provided on number of occupants of dwelling; or whether a caretaker/ owner will be present.

## **Policy Implications:**

The proposed development is inconsistent with the provisions of the Scheme. Approval may result in an undesirable precedent for incompatible developments in the Mixed Use zone. It is recommended that a Local Planning Policy be development, as identified in the draft Consolidated Local Planning Scheme No. 3, to provide a better regulatory framework for the zone and to provide landowners and developers a clear policy position from the Shire.

## Financial Implications:

If the Applicant appeals the determination to the State Administrative Tribunal, there may be financial implications for the Shire associated with that process.

Other financial implications for the Shire may be associated with increased staff resources relating to compliance, should the application be approved reliant on conditions to manage the development.

# Strategic Implications:

## Pingelly Local Planning Strategy 2004

A key Strategy for urban areas is to provide a variety of choice and lifestyles and housing is proposed within urban areas where it is economically, socially and environmentally viable. Quality in innovation and design of settlements should be encouraged so that landscape and streetscape character are maintained or enhanced.

The proposed installation of two second-hand mine-site style dongas for use as workers' accommodation will provide a variety of choice for temporary housing of shearers and other visiting workers. However, the quality and design may not be considered appropriate in an established predominantly residential area that may result in unacceptable social impacts in the locality.

# <u>Pingelly Local Planning Scheme No. 3 Consolidation Report</u> The Report states, in relation to the Mixed Use zone, that:

"Although the use of the mixed use areas which allows for a combination of residential and a business conducted from the same premises had not yet been utilised, it was agreed that it was important that the areas should be retained to ensure that a flexible option was available for those seeking to move to Pingelly and establish a business on the same lot as their residence.

It was considered desirable that a policy setting out development guidelines for these areas be prepared."

This proposal does not propose to establish a business on the same site as a residence as intended by the Mixed Use zoning. It is proposed to convert the site entirely for uses associated with the short term accommodation.

As indicated in the Policy section of this Report, a policy is yet to be developed for the zone to guide development.

## **Risk Implications:**

Risk	High
Risk Likelihood (based on history and with	High
existing controls)	
Risk Impact / Consequence	High
Risk Rating (Prior to Treatment or Control)	High
Principal Risk Theme	High
Risk Action Plan (Controls or Treatment	Risks associated with this proposal cannot be
Proposed)	managed through conditions or compliance.
	Refusal of the application has been recommended.

## **Risk Matrix**

Consequence		Insignificant	Minor	Moderate	Major	Catastrophic
Likelihood		1	2	3	4	5
Almost Certain	5	Medium (5)	High (10)	High (15)	Extreme (20)	Extreme (25)
Likely	4	Low (4)	Medium (8)	High (12)	High (16)	Extreme (20)
Possible	3	Low (3)	Medium (6)	Medium (9)	High (12)	High (15)
Unlikely	2	Low (2)	Low (4)	Medium (6)	Medium (8)	High (10)
Rare	1	Low (1)	Low (2)	Low (3)	Low (4)	Medium (5)

A risk is often specified in terms of an event or circumstance and the consequences that may flow from it. An effect may be positive, negative or a deviation from the expected and may be related to the following objectives; occupational health and safety, financial, service interruption, compliance, reputation and environment. A risk matrix has been prepared and a risk rating of 1 has been determined for this item. Any items with a risk rating over 10 (considered to be high or extreme risk) will be added to the Risk Register, and any item with a risk rating over 17 will require a specific risk treatment plan to be developed.

## Voting Requirements:

Simple Majority

## **Recommendation:**

- 1. That Council consider that the development application for workforce accommodation, a use not listed in the Pingelly Local Planning Scheme No. 3, is not consistent with the objectives of the Mixed Use zone and is therefore not permitted in accordance with clause 4.4.2(c).
- 2. That Council refuse the development application A5430 received on 30 July 2018 for workers' accommodation at Lot 204 (34) Pitt Street, Pingelly for the following reasons:
- The proposal is inconsistent with the aims and provisions of the Pingelly Local Planning Scheme No. 3.
- The proposal is inconsistent with the objectives of the Mixed Use zone in the Pingelly Local Planning Scheme No. 3.
- The proposal does not comply with clause 5.18.1 of the Pingelly Local Planning Scheme No. 3.
- The proposal does not comply with clause 5.18.4 of the Pingelly Local Planning Scheme No. 3.
- The proposal is likely to result in unacceptable social impacts in the locality.

# 16.2 Dual Fire Control Officer Appointment

File Reference:	ADM0313
Location:	Shire of Wickepin
Applicant:	Shire of Wickepin
Author:	Administration Officer Technical
Date:	23 August 2018
Disclosure of Interest:	Nil
Attachments:	Nil

## Summary:

Council to consider the appointment of dual fire control officers with the Shire of Wickepin for the 2018/19 season.

## Background:

The Shire of Wickepin has requested the appointment of:

- Roger Butler
- Colin Coxon
- Steve Rose

as a dual fire control officers for the 2018/19 fire season.

#### Comment:

The Shire of Wickepin has requested the appointment of the above fire control officers to Dual Fire Control Officers for the Shire of Wickepin and the Shire of Pingelly.

Once approval has been given the appointment of the Dual Fire Control Officers will need to be advertised locally, through a local newspaper.

## **Consultation:**

Director of Technical Services

## **Statutory Environment:**

Section 40 of the *Bush Fire Act* provides that two or more local governments may by agreement join in the appointment of bush fire control officers and that officers so appointed may exercise their power and authorities in each of the districts so appointed.

#### **Policy Implications:**

There are no policy implications.

## **Financial Implications:**

There are no known significant financial implications.

#### Strategic Implications:

There are no known significant strategic implications.

## **Risk Implications:**

Risk	
Risk Likelihood (based on history and with	Low
existing controls)	
Risk Impact / Consequence	Low
Risk Rating (Prior to Treatment or Control)	Low
Principal Risk Theme	Low
Risk Action Plan (Controls or Treatment	Low
Proposed)	

Consequence		Insignificant	Minor	Moderate	Major	Catastrophic
Likelihood		1	2	3	4	5
Almost Certain	5	Medium (5)	High (10)	High (15)	Extreme (20)	Extreme (25)
Likely	4	Low (4)	Medium (8)	High (12)	High (16)	Extreme (20)
Possible	3	Low (3)	Medium (6)	Medium (9)	High (12)	High (15)
Unlikely	2	Low (2)	Low (4)	Medium (6)	Medium (8)	High (10)
Rare	1	Low (1)	Low (2)	Low (3)	Low (4)	Medium (5)

A risk is often specified in terms of an event or circumstance and the consequences that may flow from it. An effect may be positive, negative or a deviation from the expected and may be related to the following objectives; occupational health and safety, financial, service interruption, compliance, reputation and environment. A risk matrix has been prepared and a risk rating of 1 has been determined for this item. Any items with a risk rating over 10 (considered to be high or extreme risk) will be added to the Risk Register, and any item with a risk rating over 17 will require a specific risk treatment plan to be developed.

## Voting Requirements:

Simple Majority

## **Recommendation:**

That pursuant to Section 40 of the *Bush Fires Act*, the following Shire of Wickepin fire control officers be appointed as a dual fire control officer in the Shire of Pingelly:

- Roger Butler
- Colin Coxon
- Steve Rose

## 16.3 Proposed Oversized Shed

File Reference:	A2468
Location:	Lot 369 – 33 Raglan Street, Pingelly
Applicant:	Mr T Bowron & Ms K Moulton
Author:	Administration Officer Technical
Date:	28 August 2018
Disclosure of Interest:	Nil
Attachments:	Nil
Previous Reference:	N/A

## Summary:

Council to consider an application for a proposed oversized shed at Lot 369 – 33 Raglan Street, Pingelly.

#### **Background:**

Mr T Bowron & Ms K Moulton have submitted an application for planning consent for a proposed shed with an area of 84m<sup>2</sup> at Lot 369 – 33 Raglan Street.

#### Comment:

The proposed shed will be located at Lot 369 - 33 Raglan Street, Pingelly, which is zoned residential with an R10/R20 code and a total lot area of  $2104m^2$ .

The proposed shed will be located in the north eastern corner of the property with rear access from Shannon Street, 1.5m from the eastern boundary, and 1.5m from the northern boundary and 20m from the swimming pool at the rear of the house. The proposed shed will have a total area of 84m<sup>2</sup>, with a wall height of 3.3m and gable height of 4.7m. The proposed shed is oversized for outbuilding area of Lot 369 – 33 Raglan Street under *Shire of Pingelly's Policy 13.2 Outbuildings* residential zone R10 code or above. There are two existing garages on the property with a total area of 53.33m<sup>2</sup> which will give a total outbuilding area for the Lot of 137.33m<sup>2</sup>.

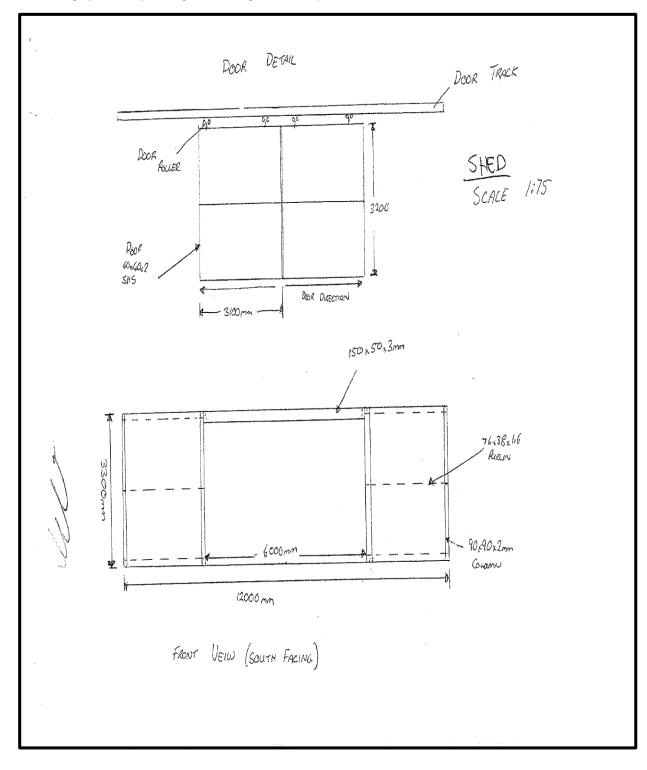
There will be no overshadowing issues with neighbouring property as the proposed location of the shed is at the rear of Lot 369 – 33 Raglan Street with Shannon Street on the eastern boundary and the neighbouring property on northern boundary has no developments in this area that would be affected. Brown Street is on the southern boundary.

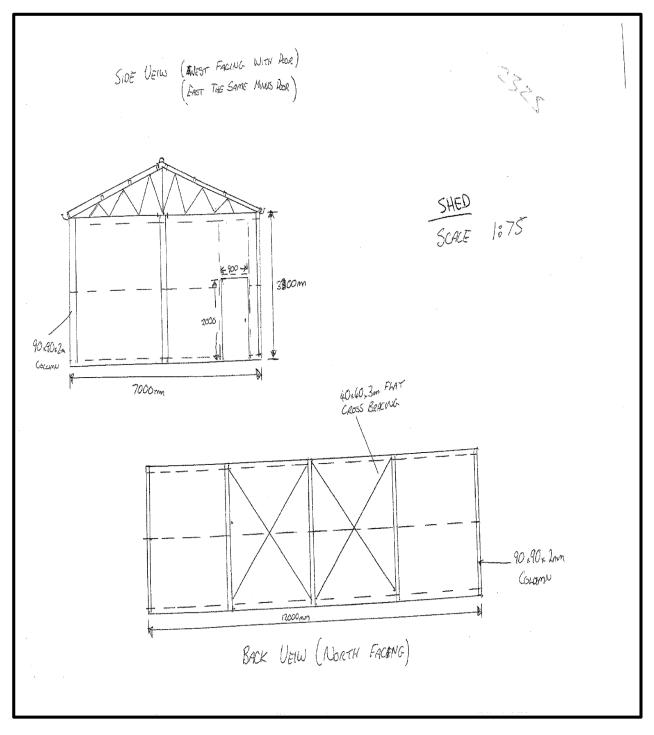
The shed will be constructed in colorbond materials.

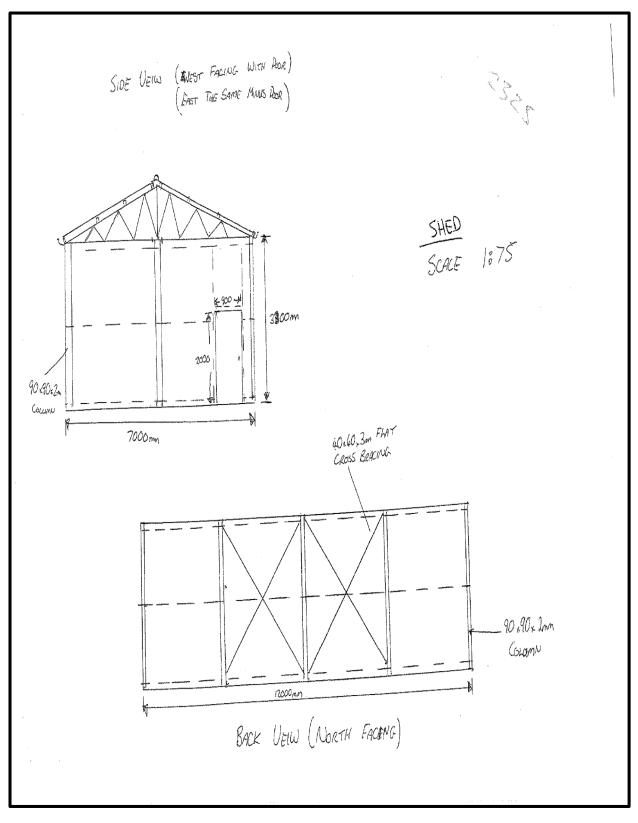
This application to Council is required as the new shed will create a total outbuilding area over the requirements of 75m<sup>2</sup> for zoning area of R10/R20 as referenced in the Shire of Pingelly's Policy 13.2 Outbuildings.

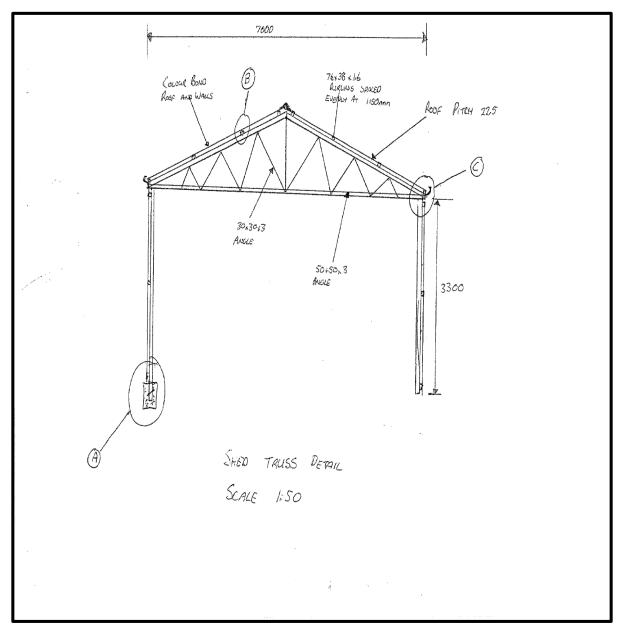












## **Consultation:**

Barry Gibbs – Director Technical Services Shire of Pingelly Outbuildings Policy 13.2

# Statutory Environment:

Shire of Pingelly's Local Planning Scheme No.3

## **Policy Implications:**

## Shire of Pingelly's Policy 13.2 Outbuildings

**Objective** This policy provides direction and guidance on the area and height of outbuildings and the like that Council will permit within the Shire boundaries.

Outbuildings and structures that comply with the following requirements may be approved by Council's Building Surveyor without having the need to be submitted to an Ordinary Meeting of Council.

# **Policy Intention**

- To provide some flexibility in the requirements for outbuildings and the like in residential areas.
- To ensure that the provisions of the current *Residential Design Codes* are appropriately addressed.

• To improve customer service standards through the timely processing of planning and building applications for outbuildings.

# Policy

**Definitions:** 

- **Outbuilding** is an enclosed non-habitable structure that is required to meet the standards of the Building Code of Australia and is detached from any dwelling.
- **Carport** is a roofed structure designed to accommodate one or more motor vehicles unenclosed except to the extent that it abuts a dwelling or a property boundary on one side and being without a door.
- **Garage** is any enclosed and roofed structure, other than a carport, designed to accommodate one or more motor vehicles.
- **Patio** is a roofed shade structure either attached to a dwelling or free standing is required to be open on fifty percent of its sides.
- **Pergola** is a light weight shade structure that does not have a solid roof. It may be attached to a dwelling or can be free standing.
- **Statutory Powers:** This policy has been prepared in conjunction with the requirements of the *Residential Design Codes of Western Australia*, i.e. The performance criteria relative to outbuildings (Clause 5.4.3) states:

"Outbuildings that do not detract from the streetscape or the visual amenity of the residents or neighbouring properties."

Buildings are to comply with any local planning policy made under the Scheme in respect of the design of carports and garages, including the colour, scale, materials and roof pitch of buildings. This policy provides design requirements for carports and garages, however it does not interfere with any other requirement of the Residential Design Codes relating to carports and garages.

This policy does not alter or change in any way the acceptable development criteria of the *Residential Design Codes currently in force*.

Within all "Residential" and "Rural Residential" zoned areas of the Shire and on Farming zoned lots with an area of 2ha or less except as otherwise stated, planning consent for all outbuildings is required. If planning consent is granted, building approval will be issued for outbuildings which are appurtenant to a dwelling, provided all boundary setbacks and building separation requirements have been complied with, the building is of single storey construction, located behind any residence on-site and provided the proposed development complies with the following:

- 1. In any residential zone with an R10 code or above in the Shire:
  - a. Non-masonry construction, where the total non-masonry outbuilding area does not exceed 60m<sup>2</sup> and the total outbuilding area does not exceed 75m<sup>2</sup>;
  - b. Masonry or other approved construction, where the total outbuilding area has walls constructed of the same materials and appearance as the house and does not exceed 75m<sup>2</sup> and no parapet wall is greater in length than 8m;
  - c. Wall height of any outbuildings not to exceed 3m. This height limitation also applies to parapet walls. In the case of gable roof construction, the maximum building height is not to exceed 4.2m;
  - d. Prior to considering a parapet wall construction over 8m in length, the applicant will present Council with written agreement to the same by any affected adjoining landowner;
  - e. No planning consent or building licence approval will be granted or issued for any outbuildings, on any Residential zoned lot, which does not contain a residence;
  - f. The applicant providing the Shire with a written undertaking that the outbuilding constructed, will only be used for the purpose permitted within the zone in which it is located, under the provisions of the Shire's operative Local Planning Scheme;

- g. Any development application which does not comply with the above, shall be referred to Council for consideration.
- 2. In any residential zone with an R code below R10, the rural residential zone of the Shire and on farming zoned lots which have an area of 2ha or less
  - a. Non-masonry zincalume construction, where the total zincalume outbuilding area does not exceed 75m<sup>2</sup> and the total outbuilding area does not exceed 200m<sup>2</sup>, or
  - b. Non-masonry colorbond construction, where the total colorbond outbuilding area does not exceed 150m<sup>2</sup> and the total outbuilding area does not exceed <sup>2</sup>
  - c. Masonry or other approved construction, where the total outbuilding area has walls constructed of the same materials and appearance as the house and does not exceed 200m<sup>2</sup>,
  - d. Wall height of any outbuilding not to exceed 4m. In the case of a gable roof construction, the maximum building height is not to exceed 5m;
  - e. No planning consent or building licence approval will be granted or issued, for any outbuildings on a residential or rural residential zoned lot where a building licence has not been issued for a residence and / or where an outbuilding is not located at least 4m from any boundary of the lot;
  - f. The applicant providing the Shire with a written undertaking that the outbuilding constructed, will only be used for purposes permitted within the zone in which it is located under the provisions of the Shire's operative Local Planning Scheme;
  - g. Any development application which does not comply with the above shall be referred to Council for consideration.
- 3. Distance from boundaries on any residential zoned lot with an R code of 10 or above:
  - a. Garages, shed, pergolas and patios brick construction
    - i. Attached to house 1m from side boundaries. Eaves not closer than 750mm measured from the outer edge of the gutter.
    - ii. Detached from house Must be 1.8m clear of house with either parapet wall on boundary or walls 1m from boundary with eaves 750mm clear of boundary.
  - b. Garages, sheds, pergolas, and patios steel framed construction Detached from house only Must be at the rear of the residence 1.8m clear of the residence, leach drains and septic tanks and 1.2m clear of side and rear boundaries.
  - c. Carports Columns of brick (350mm x 350mm) or steel may be erected on a boundary provided no more than 4 columns are used and roofing including guttering is at least 750mm clear of the boundary. Beams must be of steel within 750mm of a boundary and a dividing fence forming a side wall of the carport must not be higher than 1.8m. Timber framed carports must be sited 1.2m clear of boundaries.
  - d. On corner lots Where an outbuilding is constructed in brick or clad in colorbond, Council will permit a setback of 3.75m to the minor street. Where an outbuilding is clad in zincalume a setback of 7.5m to the minor street will apply.
- 4. Distance from boundaries in any residential zone with an R code below R10 and the rural residential zone of the Shire and on farming zoned lots which have an area of 2 hectares or less
  - a. Detached outbuildings To be at the rear or the residence on-site, at least 1.8m clear of the residence, leach drains and septic tanks. All boundary setbacks to be as laid down in the Shire of Pingelly's operative Local Planning Scheme.
  - b. On corner lots The setback to the minor street to be the same as the frontage setback laid down in the Shire of Pingelly's operative Local Planning Scheme.

c. Garden sheds - Under this policy, Council will without the need for planning consent or building permit approval, permit the erection of one only garden shed per lot which has a maximum area of up to 10m<sup>2</sup>. The garden shed is to be located on the lot in a position and in a manner agreed to in writing by the Shire's Building Surveyor and such shed is in addition to any other shed permitted under this "Policy".

## **Financial Implications:**

Nil

# Strategic Implications:

Nil

## **Risk Implications:**

Risk	
Risk Likelihood (based on history and with	Low
existing controls)	
Risk Impact / Consequence	Low
Risk Rating (Prior to Treatment or Control)	Low
Principal Risk Theme	Low
Risk Action Plan (Controls or Treatment	Low
Proposed)	

# Risk Matrix

Consequence		Insignificant	Minor	Moderate	Major	Catastrophic
Likelihood		1	2	3	4	5
Almost Certain	5	Medium (5)	High (10)	High (15)	Extreme (20)	Extreme (25)
Likely	4	Low (4)	Medium (8)	High (12)	High (16)	Extreme (20)
Possible	3	Low (3)	Medium (6)	Medium (9)	High (12)	High (15)
Unlikely	2	Low (2)	Low (4)	Medium (6)	Medium (8)	High (10)
Rare	1	Low (1)	Low (2)	Low (3)	Low (4)	Medium (5)

A risk is often specified in terms of an event or circumstance and the consequences that may flow from it. An effect may be positive, negative or a deviation from the expected and may be related to the following objectives; occupational health and safety, financial, service interruption, compliance, reputation and environment. A risk matrix has been prepared and a risk rating of 1 has been determined for this item. Any items with a risk rating over 10 (considered to be high or extreme risk) will be added to the Risk Register, and any item with a risk rating over 17 will require a specific risk treatment plan to be developed.

## Voting Requirements:

Simple Majority

## **Recommendation:**

Council to grant planning approval for the erection of the proposed oversized shed at Lot 369 – 33 Raglan Street, Pingelly which is to be used ancillary to the dwelling and not for commercial purposes.

## 16.4 Secondary Freight Route Project

File Reference:	ADM0093
Location:	Various Roads – Wheatbelt North and South
Applicant:	Wheatbelt Regional Road Group North and South
Author:	Director Technical Services
Date:	5 September 2018
Disclosure of Interest:	The author has no interest in this matter
Attachments:	Wheatbelt Secondary Freight Route Briefing Note
	(Attachment 6 following yellow sheet in separate attachments booklet)
Previous Reference:	RRG – Hotham Dale Sub Group briefing to Council since June
	2016

## Summary:

Council to consider this proposal relating to progression of the Wheatbelt Secondary Freight Routes Project that involves preparation of grant application under the Commonwealth Government '*Building Better Regions Fund*' (BBRF).

In order to prepare the grant application the respective Regional Road Groups for the Wheatbelt North and South are seeking continued cooperation and commitment from all member Local Governments to endorse the strategic intent, and contribute co-funding to the feasibility and condition assessment of the project should the BBRF funding application be approved.

#### **Background:**

#### **Description of Proposal:**

The Wheatbelt Secondary Freight Routes Project seeks to establish a common Restricted Access Vehicle (RAV) road standard across municipal boundaries to aid in the safe and efficient movement of freight.

At this stage, 42 Local Governments within the Wheatbelt are being requested to continue their support and commitment to the project, with the focus on preparing and lodging a BBRF funding application for an amount of \$3,500,000 for the preparation of a robust business case to support the project.

Through various Regional Road Group forums and Sub-Group meetings the idea of a Secondary Road Network was formed to move freight effectively and efficiently from farming properties to main arterial roads. It was quickly identified that this required a consistent RAV standard of road classification to be applied across municipal boundaries within the Wheatbelt region.

This resulted in the Wheatbelt Secondary Freight Routes Project being spawned. A briefing note broadly detailing the nature of this project, the works completed and the methodology to be applied moving forward is provided as an attachment.

A email from the Chair of the Wheatbelt South Regional Road Group, Cr Crute, is reproduced below. This email provides explanation on approach taken and need for continued 'buy in' from all member Local Governments within the Wheatbelt.

## Good morning Everyone,

At the most recent meeting of the WBS RRG the delegates asked me to write to you all requesting that all Council's reaffirm their commitment to the Wheatbelt Secondary Freight Project and commit \$6000 in their 19/20 budgets as the co-contribution required from all 42 LG's for the funding application we will be submitting over the coming months to undertake the detailed planning and design works to enable us to have a Level 4 Infrastructure Australia Submission prepared.

Shire of Pingelly – Ordinary Meeting of Council Agenda – 19 September 2018

We acknowledge that a lot of councillors will not be intimately aware of the project, so to that end Garrick Yandle together with the Working Group have prepared a detailed Briefing document that we would like you to include with the agenda item for your councillors.

We are requesting that all LG's present the motion as is below, our intent is to have 42 LG's adopted the exact same position, so that we continue to present a united front. It is this collaboration and agreement that is getting us significant traction both at a Federal and State Government Level. We would like you to present this recommendation and supporting documentation to your councils in the August round of Council meetings, following these meetings we would like you to write back to me as Chair of WBS RRG confirming the motion that was passed by council.

For those that aren't away the WSFR Project has been working on this project since mid 2016; the project stemmed from considerable work done by both WBS & WBN in looking at their road networks in attempt to improve connectivity through our RRG funding and road projects. This mapping process started in 2014, once the RRG together with Main Roads identified that improving the connectivity was a major project that would bring significant economic benefit to the Ag Region a working group was formed and RDA via Juliet Grist helped us obtain initial funding to further progress this as a regional road project. The last 2 ½ years have seen considerable work undertaken by all 42 LG's and the working group to get this project to a point where we are starting to have constructive and positive meetings with the State Government, Federal Government, Infrastructure Australia, Freight & Logistics Council WA, CBH and other key stakeholders.

Hopefully this provides your councils with sufficient information about the background of the project and the plan going forward to enable them to provide the working group with formal support, so we can continue to work for what is a significant regional project for Wheatbelt Region.

Kind regards, Katrina Crute Chair of the Wheatbelt South Regional Road Group

# Comment:

The Council has demonstrated a commitment to this project at previous corporate discussions over the past 2 years. Overall as a concept, the project has generated a level of confidence in preparing a funding application that could receive favourable consideration at the Federal Government level. However, this is conditional on a financial contribution being pledged by the Local Government sector, which has given rise to this request and report being prepared.

# **Consultation:**

This project to date has been widely discussed and promoted at:

- Various Wheatbelt Regional Road Group and Sub-Group meetings;
- Western Australian Local Government Association Country Zone meetings;
- Council Briefing Forums;
- Other State Government meetings
- Commonwealth Government Agency meetings.

## Statutory Environment:

At this stage there is no statutory requirements applicable to this matter.

## **Policy Implications:**

There are no known policy implications.

## **Financial Implications:**

Commitment is sought from member Local Governments for a contribution of \$6,000 toward preparation of a business case, including cost benefit analysis for the Secondary Freight Routes Project. An allocation for this amount will need to be included in the 2018/19 mid-year budget review.

## Strategic Implications:

This proposal relates to delivery of core business and services detailed in the Shire of Pingelly.

Outcome 2.6: Safe and reliable transport infrastructure

Strategy 2.6.1: Maintain and further develop roads and footpaths at appropriate standards within financial constraints

Strategy 2.6.2: Explore alternative heavy haulage routes and funding options

Strategy 2.6.3: Investigate and respond to transport infrastructure safety issues

## **Risk Implications:**

Risk	
Risk Likelihood (based on history and with	Low (4)
existing controls)	
Risk Impact / Consequence	Low (4)
Risk Rating (Prior to Treatment or Control)	Low (4)
Principal Risk Theme	Low (4)
Risk Action Plan (Controls or Treatment	Low (4)
Proposed)	

#### Risk Matrix

Consequence		Insignificant	Minor	Moderate	Major	Catastrophic
Likelihood		1	2	3	4	5
Almost Certain	5	Medium (5)	High (10)	High (15)	Extreme (20)	Extreme (25)
Likely	4	Low (4)	Medium (8)	High (12)	High (16)	Extreme (20)
Possible	3	Low (3)	Medium (6)	Medium (9)	High (12)	High (15)
Unlikely	2	Low (2)	Low (4)	Medium (6)	Medium (8)	High (10)
Rare	1	Low (1)	Low (2)	Low (3)	Low (4)	Medium (5)

A risk is often specified in terms of an event or circumstance and the consequences that may flow from it. An effect may be positive, negative or a deviation from the expected and may be related to the following objectives; occupational health and safety, financial, service interruption, compliance, reputation and environment. A risk matrix has been prepared and a risk rating of 1 has been determined for this item. Any items with a risk rating over 10 (considered to be high or extreme risk) will be added to the Risk Register, and any item with a risk rating over 17 will require a specific risk treatment plan to be developed.

#### Voting Requirements:

Simple Majority

## **Recommendation:**

- 1. Acknowledges the Secondary Freight Routes Project Briefing Note, presented as an attachment to this report.
- 2. Supports the strategic intent of the Secondary Freight Routes Project;
- 3. Authorises the Chief Executive Office to prepare and sign a letter of support in favour of an application for Federal Government Funding under the Building Better Regions Program to develop the Wheatbelt Secondary Freight Routes Project; and
- 4. Endorses an allocation of \$6,000 to be included in the 2018/19 Shire of Pingelly midyear budget review to co-fund the Secondary Freight Route Project development, subject to a successful Building Better Regions Program application.

Moved: \_\_\_

Seconded:

## **Council Recommendation:**

That as per section *5.23(2)* of the *Local Government Act 1995* the meeting be closed to members of the public to allow Council to discuss a confidential item.

Moved: \_\_\_\_\_ Seconded: \_\_\_\_\_

## 16.5 Confidential Item – Land Use Lots 168 and 169 Taylor Street Pingelly

File Reference:	ADM0101/A5396	
Location:	Lots 168 and 169 Taylor Street Pingelly	
Applicant:	Shire of Pingelly	
Author:	Director Technical Services	
Date:	7 September 2018	
Disclosure of Interest:	The author has no interest in this matter	
Attachments:	Letter from Main Roads WA Dated 22 August 2018, Quote from Ecoedge.	
Previous Reference:	Confidential Item 14.4 Land Usage of Lot 168 and 169 Taylor Street Pingelly from the Ordinary Meeting of Council held on 18 July 2018	

Moved:	Secondec	ŀ
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Council Recommendation: That the meeting be again open to the public

# 17. ELECTED MEMBERS MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

# 18. NEW BUSINESS OR URGENT BUSINESS INTRODUCED BY DECISION OF THE MEETING

New business of an urgent nature introduced by decision of the meeting. Best practice provides that Council should only consider items that have been included on the Agenda (to allow ample time for Councillors to research prior to the meeting) and which have an Officer Report (to provide the background to the issue and a recommended decision).

# 19. CLOSURE OF MEETING

The Chairman to declare the meeting closed.